

### County of Los Angeles CHIEF ADMINISTRATIVE OFFICE

713 KENNETH HAHN HALL OF ADMINISTRATION • LOS ANGELES, CALIFORNIA 90012 (213) 974-1101 http://cao.co.la.ca.us

February 10, 2004

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, CA 90012

Dear Supervisors:

REVISED

Board of Supervisors GLORIA MOLINA First District

YVONNE BRATHWAITE BURKE Second District

ZEV YAROSLAVSKY Third District

DON KNABE Fourth District

MICHAEL D. ANTONOVICH Fifth District

#### **USE OF TERMINATION PAY TO PURCHASE** RETIREE PENSION SERVICE CREDITS

#### IT IS RECOMMENDED THAT YOUR BOARD:

1. Approve the accompanying resolution that allows contributions on a pre-tax basis to the pension plan from termination pay (also known as time certificates) for the purchase of qualified retiree service credit(s) when an employee voluntarily signs an irrevocable agreement to do so. These contributions will be designated as employer contributions and will be in lieu of payments that would otherwise be directed to the affected employees as termination pay.

#### PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

On December 16, 2003, your Board approved a local option measure (AB55) that permits employees to purchase up to five additional years of retirement service credit by making payment to the retirement association, LACERA, for the cost of the credit. Approval of this resolution will allow employees to use termination pay to purchase AB55 service credit. This enhances the economic feasibility of the AB 55 choice since the cost of the purchase would be excluded from the employee's gross income under Section 414(h) (2) of the Internal Revenue Code. This is an employee cost.

#### Implementation of Strategic Plan Goals

The actions recommended in this letter promote workforce excellence by resolving workplace issues while maintaining financial responsibility.

The Honorable Board of Supervisors February 10, 2004 Page 2

#### FISCAL IMPACT/FINANCING

Under the terms of AB 55, the cost to purchase elective retirement service credit is borne in full by the employee. There are no County costs associated with this recommendation other than de minimus costs related to minor systems changes.

#### FACTS AND PROVISIONS/LEGAL REQUIREMENTS

County Counsel and tax counsel from Jones Day Reavis & Pogue have reviewed Section 414(h)(2) of the Internal Revenue Code and Section 31581.2 of the Government Code (that permits the Board of Supervisors to pick-up any portion of contributions required to be paid by an employee) and have determined that upon an irrevocable agreement with the employee this exclusion from gross income appears permissible. Jones Day will be seeking a private tax ruling from the Internal Revenue Service (IRS) on behalf of the County to confirm this conclusion. The IRS has issued several private letter rulings to other taxpayers based on very similar programs. These private rulings, however, are binding with regard to only the parties that requested them.

Until such ruling is received, each employee desiring to elect to contribute pre-tax termination pay (the time certificate) toward the purchase of qualified retiree service credit will be advised that a final IRS tax ruling has not been received. The employee will be required to sign a waiver indicating that he or she understands that, in the unlikely event of an unfavorable IRS ruling, the pre-tax basis of the contribution may be disqualified. In that event, the employee may be required to pay taxes on the contribution and might not be able to otherwise pay the entire cost of the additional service credit, thereby resulting in a recalculation and reduction of the employee's retirement allowance.

LACERA, Auditor-Controller, and departmental personnel will be working together to administer the irrevocable employee agreement for termination pay.

Respectfully submitted,

Chief Administrative Officer

**DEJ:WGL** CO:lq

Attachments

C: Auditor-Controller **County Counsel** 

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# BOARD OF SUPERVISORS OF THE COUNTY OF LOS ANGELES

#### RESOLUTION

HOA.220095.1

WHEREAS, Section 414(h)(2) of the Internal Revenue Code ("IRC") permits employee contributions to a governmental pension plan to be "picked up" by the employer -- i.e., although designated under the plan as employee contributions, the contributions are (i) paid by the employer in lieu of the contributions that otherwise would be made by the employee pursuant to a one-time, binding and irrevocable election which precludes the employee from receiving the contributed amounts directly in cash and, (ii) are thus excluded from the gross income of the employee; and

WHEREAS, in accordance with IRC Section 414(h)(2), Section 31581.2 of the Government Code permits the Board of Supervisors to "pick up" any portion of contributions required to be paid by a member to the Los Angeles County Employees Retirement Association ("the Plan"); and

WHEREAS, effective February 1, 2004, the Board of Supervisors adopted Sections 31485.7 and 31658 of the Government Code authorizing active members of retirement systems in Los Angeles County subject to the County Employees Retirement Law of 1937 to receive up to five (5) years of service credit for additional retirement credit ("ARC") by making a lump sum payment or by making installment payments over a period of up to ten (10) years, subject to specified statutory conditions, to the Plan; and

WHEREAS, such payment or payments to pay the full cost of ARC are required to be paid by the member; and

WHEREAS, upon termination of employment, County employees may receive cash in connection with the redemption of unused accumulated vacation, sick leave, annual leave, overtime, holiday time, and other accumulated benefits, as provided under the Los Angeles County Code ("Termination Pay"); and

NOW THEREFORE, BE IT RESOLVED that a retiring or terminating employee shall be permitted to make an irrevocable election not to receive Termination Pay in cash and in lieu thereof to have the Board of Supervisors pick up and contribute all or a designated portion of the employee's Termination Pay towards ARC as authorized pursuant to Sections 31485.7 and 31658 of the Government Code, all as provided herein:

(a) The employee must elect, by executing a one-time, binding and irrevocable agreement with the County (the "Pick Up Election"), on or before a date that is a specified period (the "Election Period") prior to the employee's retirement or termination from employment (whichever is earlier), to have all or a designated portion of his or her Termination Pay contributed to the Plan as a pick up under IRC Section 414(h)(2);

(b) For any employee retiring or terminating on or after June 1, 2004, the Election Period is a period that is ninety (90) days prior to the employee's retirement or termination from employment (whichever is earlier);

(c) For any employee retiring or terminating prior to June 1, 2004, the Election Period is thirty (30) days prior to the employee's retirement or termination from employment (whichever is earlier). This special Election Period is adopted to accommodate, on a one-time only basis, those employees retiring or terminating on or before May 31, 2004, following adoption of Sections 31485.7 and 31658 of the Government Code effective February 1, 2004;

-2-

HOA.220095.1

| 1  | (d) The Pick Up Election is not effective if the employee retires or terminates                     |
|----|---|
| 2  | from employment before the applicable Election Period expires;                                      |
| 3  |   |
| 4  | (e) The employee contributions of Termination Pay to purchase ARC, although                         |
| 5  | designated as employee contributions, will be paid by the County in lieu of contributions by the    |
| 6  | employee;   |
| 7  |   |
| 8  | (f) After executing the Pick Up Election with respect to the pick up of these                       |
| 9  | contributions, the employee may not elect to receive such contributions directly instead of having  |
| 10 | them paid by the County to the Plan;  |
| 11 |   |
| 12 | (g) The contribution of Termination Pay must be paid to the Plan within a                           |
| 13 | reasonable period after the employee's retirement or termination from employment, not to exceed     |
| 14 | thirty (30) days;   |
| 15 |   |
| 16 | (h) The effective date of the pick up by the County will be the date the applicable                 |
| 17 | Election Period expires following the employee's execution of the Pick Up Election, and the pick    |
| 18 | up applies only to contributions made after this effective date;                                    |
| 19 |   |
| 20 | (i) The Pick Up Election shall state its effective date. Additionally, it shall                     |
| 21 | provide that the employee authorizes the appropriate deduction from Termination Pay for the         |
| 22 | purposes of having it picked up by the County and paid directly to the Plan, and that the           |
| 23 | employee understands and acknowledges the following: (1) the Pick Up Election is binding and        |
| 24 | irrevocable; (2) the employee cannot receive cash in lieu of having the contribution made to the    |
| 25 | Plan once the Pick Up Election is executed; (3) the Pick Up Election is not effective if the        |
| 6  | employee retires or terminates before the applicable Election Period expires; and (4) the Plan will |
| 7  | not accept direct payments (including pre-payments) to purchase ARC while the Pick Up               |
| 8  | Election is effective.  |
| 13 |   |

-3-

| 1  | BE IT FURTHER RESOLVED that, as provided in Section 31381.2 of the Government                     |  |
|----|---|--|
| 2  | Code, this resolution shall not create any vested rights in any member under the Plan, and the    |  |
| 3  | Board of Supervisors may amend or repeal this resolution at any time.                             |  |
| 4  |   |  |
| 5  | BE IT FURTHER RESOLVED, that as a condition to entering the Pick Up Election, the                 |  |
| 6  | County shall require the employee to execute a release of the County from liability in            |  |
| 7  | substantially the form attached hereto for any adverse consequences that may result if the IRS or |  |
| 8  | a court determines that a contribution made pursuant to the Pick Up Election does not qualify as  |  |
| 9  | a "picked up" contribution under IRC Section 414(h)(2).   |  |
| 10 |   |  |
| 11 | I DO HEREBY CERTIFY that at a regular meeting of the Board of Supervisors of the                  |  |
| 12 | County of Los Angeles on the day of, 2004, the foregoing Resolution was                           |  |
| 13 | adopted.  |  |
| 14 |   |  |
| 15 | IN WITNESS WHEREOF, I have hereunto set my hand and affixed the seal of the Board                 |  |
| 16 | of Supervisors of the County of Los Angeles this, day of, 2004.                                   |  |
| 17 |   |  |
| 18 | VIOLET VARONA-LUKENS<br>Executive Officer-Clerk of the  |  |
| 19 | Board of Supervisors of the County of Los Angeles   |  |
| 20 | of the County of Los Angeles  |  |
| 21 | Ву:   |  |
| 22 | Deputy Deputy   |  |
| 23 | APPROVED AS TO FORM:  |  |
| 24 | LLOYD W. PELLMAN County County County   |  |
| 25 | ( ) A   |  |
| 26 | By HALVOR'S. MELOM  |  |
| 27 | Principal Deputy  |  |
| 28 |   |  |

#### RELEASE

I understand that, although the contribution authorized by the attached Payroll Deduction Authorization Agreement (the "Payroll Agreement"), is intended to qualify as a "picked up" contribution not subject to income tax under Internal Revenue Code ("IRC") Section 414(h)(2), the County has not yet received a ruling from the Internal Revenue Service ("IRS") on this issue. The County intends to seek a private letter ruling from the IRS in the future that the contribution made pursuant to the Payroll Agreement does qualify as a "picked-up" contribution under IRC Section 414(h)(2). I understand that, although the IRS has issued favorable private letter rulings to other taxpayers based on similar programs, these rulings are not binding and the IRS may nevertheless conclude that the contribution authorized by the Payroll Agreement does not qualify as a "picked-up" contribution.

I also understand and agree that, if the IRS concludes that the contribution covered by the Payroll Agreement is NOT a "picked up" contribution: (1) the contribution under the Payroll Agreement may be subject to income tax as well as interest and penalties thereon; (2) I may need to certify that the additional retirement credit ("ARC") that I agreed to purchase corresponds to actual service, performed for another employer, that is not otherwise recognized under the County retirement system; and (3) if I cannot provide the certification under (2), the amount of contributions I can make to purchase ARC may be limited under IRC 415, which may result in a refund of my contributions and a recalculation and reduction of my retirement allowance.

I understand that neither this Release nor the Payroll Agreement constitute tax advice and acknowledge that I am on notice that I should consider obtaining my own legal and/or tax advice before executing either the Release or Payroll Agreement.

By executing this Release, I acknowledge that I have read and understand the foregoing, and, as a condition of the County entering the Payroll Agreement with me, I agree to release the County from liability for any losses, costs, expenses, penalties or payments incurred by Member as a result of any of the potential adverse consequences described in this Release or that may otherwise result from a determination by the IRS or a court that the contribution made pursuant to the Payroll Agreement is not a "picked-up" contribution under IRC Section 414(h)(2).

|                       | MEMBER     |
|-----------------------|------------|
|                       | Signature: |
|                       | Date:      |
|                       |            |
| Approved by:          | ·          |
| COUNTY OF LOS ANGELES | •          |